# 2021–22 ADA Loss Mitigation Reference Guide

## Overview

In an effort to mitigate the drop in average daily attendance (ADA) that local educational agencies (LEAs) experienced in 2021–22 due to the COVID-19 pandemic, the 2022-23 Budget legislation included an adjustment process. Specifically, *Education Code* (*EC*) Section 42238.023, provides for an increase to 2021–22 ADA for purposes of calculating the Local Control Funding Formula (LCFF) if the following criteria are met:

* The 2019–20 ADA yield exceeds the 2021–22 ADA yield, calculated by dividing each fiscal year’s ADA by enrollment, capped at value of 1.00.
* School districts and county offices of education (COEs) certify that they met the 2021–22 independent study requirements outlined in *EC* 42238.023(c), as applicable. The certification is done by completing the *2021–22 Independent Study Certification for ADA Loss Mitigation* data entry screen in the Principal Apportionment Data Collection (PADC) web application.
* Charter schools are determined to be classroom-based as of the 2021–22 Second Principal Apportionment (P-2) certification.

## Calculating an LEA’s Adjusted ADA

Each LEA’s 2021–22 ADA Loss Mitigation Factor is calculated using ADA and enrollment data for both 2019–20 and 2021–22. First, the ADA yield is calculated for each fiscal year by dividing ADA by enrollment, not to exceed a value of 1. For purposes of calculating the ADA yields, the following ADA is used:

* For school districts: regular ADA reported as of P-2, and all other ADA reported as of Annual period in the Attendance School District, Attendance Supplement School District, and Attendance Basic Aid Choice / Court-Ordered Voluntary Pupil Transfer data entry screens in the PADC;
* For COEs:
  + Alternative Education Grant ADA: Annual ADA reported in the Attendance COE data entry screen;
  + Attendance District Funded County Programs (DFCP) ADA: P-2 ADA for county community schools, special education and other county programs, and Annual ADA for extended year special education and special education in nonpublic/nonsectarian schools reported in the Attendance DFCP data entry screen;
* For charter schools: regular ADA reported as of P-2, and all other ADA reported as of Annual period in the applicable charter attendance data entry screens.

Secondly, the ADA Loss Mitigation Factor is calculated by dividing the 2019–20 attendance yield by the 2021–22 attendance yield. If the calculation results in an ADA Loss Mitigation Factor greater than 1, and the eligibility criteria are met, the 2021–22 reported ADA will be increased by the ADA Loss Mitigation Factor. An example is provided in table below:

| **Fiscal Year** | **ADA** | **Enrollment** | **Attendance Yield**  **(ADA / Enrollment)** | **ADA Loss Mitigation Factor** | **Adjusted ADA** |
| --- | --- | --- | --- | --- | --- |
| **2019-20** | 102.30 | 110 | 0.9300 | N/A | N/A |
| **2021-22** | 90.42 | 100 | 0.9042 | 0.9300 ÷ 0.9042 = **1.0285335103** | 1.0285335103 \* 90.42 = **93.00** |

The CDE calculates the adjusted ADA at the 2021–22 Annual apportionment, certified in February 2023. These calculations are repeated for 2021–22 Annual re-certifications (i.e. Annual R1, R2, R3).

**Entitlement Calculations Using Adjusted ADA**

The 2021–22 ADA Loss Mitigation adjusted ADA is used, as follows:

1. 2021-22 LCFF calculations, as follows:

* LCFF entitlements;
* Education Protection Account entitlements;
* In-lieu of property taxes transfers to charter schools;
* Basic aid programs.

2. Commencing with 2022–23, school district ADA calculations pursuant to *EC* 42238.05 that are based on the greater of ADA from the current year, prior year, or the average of the three most recent prior years.

3. Charter school apportionment to implement Section 123 of Assembly Bill 181 (Chapter 52, Statutes of 2022) for classroom-based charter schools as of the 2021–22 P-2 Certification.

## Typical Process for LCFF Calculations

In a typical fiscal year, local educational agencies (LEAs) report ADA in various data entry screens in the PADC. The School Fiscal Services Division (SFSD) uses the reported data to calculate various components of the LCFF, known as funding exhibits. These exhibits are assembled in a systematic way to determine LCFF State Aid and other components of the Principal Apportionment.

The following table lists the PADC data entry screens used for ADA reporting and the corresponding funding exhibits that use reported ADA to calculate LCFF.

| **Source Data  (PADC data entry screens)** | **Resulting Calculations (standard funding exhibits)** |
| --- | --- |
| Attendance School District (SD)  Attendance Supplement SD  Necessary Small School (NSS)  Attendance Charter School – All Charter District  Attendance District Funded County Programs (DFCP) | SD ADA |
| NSS | SD Necessary Small Schools Allowance |
| Attendance Charter School  Attendance County Program Charter School | Charter School ADA (after adjustments for days of operation and funding determinations) |
| Attendance COE  Attendance County Program Charter School | County LCFF Calculation (Alternative Education Grant) |
| Attendance DFCP | SD / COE Transfer of Funds for District Funded County Programs |
| Attendance Basic Aid (BA) Choice/Court-Ordered Voluntary Pupil Transfer (COVPT) | SD BA Choice Calculation  SD BA COVPT Calculation |
| BA Supplement Charter School | SD BA Supplement Calculation |
| Various ADA data entry screens | EPA, County Operations Grant, Local Revenue Detail by District of Residence, SD Local Revenue |

## Modified Process Due to *EC* Section 42238.023

To accommodate the 2021–22 ADA Loss Mitigation provisions of EC Section 42238.023, the CDE developed several new funding exhibits, as follows. LEAs may view their adjusted ADA on the 2021–22 ADA Loss Mitigation funding exhibits available on the Principal Apportionment page at <https://www.cde.ca.gov/fg/aa/pa/>.

### A. ADA Loss Mitigation Factor Calculations

The following exhibits calculate the 2019–20 ADA yield, 2021–22 ADA yield, and 2021–22 ADA Loss Mitigation Factor:

1. 2021–22 ADA Loss Mitigation – SD Factor
2. 2021–22 ADA Loss Mitigation – Charter School Factor
3. 2021–22 ADA Loss Mitigation – COE

The 2021–22 ADA Loss Mitigation Factor is applied to the funding exhibits in item B.

### B. ADA Adjustment Calculations

The following exhibits show the 2021–22 reported ADA and adjust it by the 2021–22 ADA Loss Mitigation Factor, which is either greater than 1.00 or equal to 1.00 (for non-eligible LEAs, or eligible LEAs with 2019–20 ADA yield equal to or less than 2021–22 ADA yield).

1. 2021–22 ADA Loss Mitigation – Attendance School District
2. 2021–22 ADA Loss Mitigation – NSS
3. 2021–22 ADA Loss Mitigation – Attendance BA Choice/BA COVPT/Supplement SD
4. 2021–22 ADA Loss Mitigation – COE
5. 2021–22 ADA Loss Mitigation – Attendance DFCP

Note that *2021–22 ADA Loss Mitigation – COE* is listed in both sections because it calculates an adjustment factor and applies it to the Alternative Education Grant ADA. The same adjustment factor is applied to ADA in Attendance DFCP, to be credited to the district of residence.

There is no separate ADA adjustment calculation exhibit for charter school ADA. The charter school ADA flows to the Charter School ADA exhibit after being adjusted for nonclassroom-based funding determination and days of operations.

The following table provides a summary of the modified process in which the ADA from the modified exhibits will be used in lieu of ADA reported in the PADC for 2021–22 P-2 and Annual.

| **Source Data (PADC data entry screens)** | **ADA Adjustments (new funding exhibits)** | **Resulting Calculations** |
| --- | --- | --- |
| Attendance School District | 2021–22 ADA Loss Mitigation – Attendance School District | SD ADA |
| Attendance Supplement SD | 2021–22 ADA Loss Mitigation – Attendance BA Choice/BA COVPT/Supplement SD | SD ADA |
| NSS | 2021–22 ADA Loss Mitigation – NSS | SD ADA |
| Attendance Charter School – All Charter District | 2021–22 ADA Loss Mitigation – Charter School Factor (plus adjustments for days of operation and funding determinations) | SD ADA |
| Attendance DFCP | 2021–22 ADA Loss Mitigation – Attendance DFCP | SD ADA |
| NSS | 2021–22 ADA Loss Mitigation – NSS | SD Necessary Small Schools Allowance |
| Attendance Charter School  Attendance County Program Charter School | 2021–22 ADA Loss Mitigation – Charter School Factor (plus adjustments for days of operation and funding determinations) | Attendance Charter School |
| Attendance COE | 2021–22 ADA Loss Mitigation –COE | County LCFF Calculation (Alternative Education Grant) |
| Attendance County Program Charter School | 2021–22 ADA Loss Mitigation – Charter School Factor (plus adjustments for days of operation and funding determinations) | County LCFF Calculation (Alternative Education Grant) |
| Attendance DFCP | 2021–22 ADA Loss Mitigation – Attendance DFCP | SD/COE Transfer of Funds for District Funded County Programs |
| Attendance BA Choice/COVPT | 2021–22 ADA Loss Mitigation – Attendance BA Choice/BA COVPT/Supplement SD | SD BA Choice Calculation  SD BA COVPT Calculation |
| Basic Aid Supplement Charter School | 2021–22 ADA Loss Mitigation – Charter School Factor (plus adjustments for days of operation and funding determinations) | SD BA Supplement Calculation |
| Various ADA data entry screens | All of the above | EPA, County Operations Grant, Local Revenue Detail by District of Residence, SD Local Revenue |

**Questions**

Please contact the Principal Apportionment Section at [PASE@cde.ca.gov](mailto:PASE@cde.ca.gov).